By: Representative Ford

To: Penitentiary

HOUSE BILL NO. 554 (As Sent to Governor)

AN ACT TO REENACT SECTIONS 47-5-701, 47-5-703, 47-5-705, 1 47-5-707, 47-5-709, 47-5-711, 47-5-713, 47-5-715, 47-5-717, 47-5-719 47-5-721, 47-5-723, 47-5-725, 47-5-727 AND 47-5-729, 2 3 4 MISSISSIPPI CODE OF 1972, WHICH CONSTITUTE THE PRISON OVERCROWDING 5 EMERGENCY POWERS ACT; TO AMEND SECTION 47-5-731, MISSISSIPPI CODE OF 1972, TO EXTEND FROM JULY 1, 1999, TO JULY 1, 2001, THE DATE ON 6 7 WHICH THE PRISON OVERCROWDING EMERGENCY POWERS ACT WILL BE 8 REPEALED; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Section 47-5-701, Mississippi Code of 1972, is 10 reenacted as follows: 11 12 47-5-701. Sections 47-5-701 through 47-5-729 shall be known and may be cited as the "Prison Overcrowding Emergency Powers 13 14 Act." SECTION 2. Section 47-5-703, Mississippi Code of 1972, is 15 reenacted as follows: 16 17 47-5-703. For the purposes of Sections 47-5-701 through 47-5-729 the following words shall have the meaning ascribed 18 19 herein unless the context shall otherwise require: 20 (a) "Inmate" means every person who at the time of the 21 declaration of a prison system overcrowding state of emergency, or 2.2 at any time during the continuation of a state of emergency, is incarcerated by the Mississippi Department of Corrections as a 23 24 result of a commitment to the department, including persons 25 committed to the department and incarcerated in local or county 26 jails or other facilities authorized to house state inmates. 27 (b) "Operating capacity" means the total number of 28 state inmates which can be safely and reasonably housed in facilities operated by the Department of Corrections and in local 29

30 or county jails or other facilities authorized to house state 31 inmates as certified by the department, subject to applicable 32 federal and state laws and rules and regulations.

33 (c) "Parole eligibility date" means the date on which 34 an inmate becomes eligible for release by parole under the 35 provisions of Section 47-7-3, Mississippi Code of 1972. For the 36 purposes of Sections 47-5-701 through 47-5-729, an inmate with a 37 sentence of one (1) year shall be deemed to have a parole 38 eligibility date which shall be the last day of his sentence.

39 (d) "Prison" means any correctional facility operated40 by the Mississippi Department of Corrections.

41 (e) "Prison system" means the prisons operated by the
42 Mississippi Department of Corrections and those local or county
43 jails or other facilities authorized to house state inmates.

(f) "Prison system population" means the total number
of state inmates housed in the prisons operated by the Mississippi
Department of Corrections and in those local or county jails or
other facilities authorized to house state inmates.

"Qualified inmate" means inmates who are not 48 (g) 49 incarcerated for convictions of murder, kidnapping, arson, armed 50 robbery, rape, sexual offenses or any offense involving the use of 51 a deadly weapon and who are within that number of days of their parole eligibility date at the time of the declaration of the 52 state of emergency as is specified to be conditionally advanced 53 54 under the declaration of the state of emergency. An inmate sentenced as an habitual offender shall not be considered a 55 "qualified inmate." 56

57 (h) "State of emergency" means a prison system
58 overcrowding state of emergency as provided in Section 47-5-711.
59 SECTION 3. Section 47-5-705, Mississippi Code of 1972, is
60 reenacted as follows:

61 47-5-705. The requirements for the declaration of a prison
62 system overcrowding state of emergency are as follows:

(a) Prison system population in excess of ninety-five
percent (95%) of the prison system operating capacity for at least
thirty (30) consecutive days immediately preceding the declaration
of a state of emergency;

67 (b) Full appropriate utilization by the Mississippi 68 Department of Corrections of powers which tend either to reduce prison system population or expand operating capacity. Such 69 powers include but are not limited to earned time allowances as 70 71 specified in Sections 47-5-138 and 47-5-139, Mississippi Code of 72 1972, review of offenders for purposes of reclassification, 73 reevaluation of persons eligible for consideration for work 74 release, supervised earned release or other release programs 75 authorized by law and arrangements for housing inmates of the 76 Department of Corrections in local or county jails or other 77 facilities authorized to house state inmates; and

(c) Full appropriate utilization by the State Parole
Board of those powers which tend to reduce the prison system
population. Such powers include but are not limited to parole as
provided in Section 47-7-3, Mississippi Code of 1972, the review
of inmates who have had their parole revoked and the reevaluation
of inmates previously denied parole.

84 SECTION 4. Section 47-5-707, Mississippi Code of 1972, is 85 reenacted as follows:

47-5-707. Whenever the prison system population exceeds 86 87 ninety-five percent (95%) of operating capacity, the Commissioner of Corrections shall immediately notify the Governor and the State 88 Parole Board of this fact. The notice shall include the current 89 prison system population and the prison system operating capacity. 90 A report must be made within ten (10) days after the thirtieth day 91 92 of operating in excess of ninety-five percent (95%) of operating 93 capacity. The report shall include the prison system operating 94 capacity, the prison system population during the relevant time period, and may include a recommended specific term of advancement 95 96 of the parole eligibility dates.

97 SECTION 5. Section 47-5-709, Mississippi Code of 1972, is 98 reenacted as follows:

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47-5-709. If the prison system population exceeds

100 ninety-five percent (95%) of operating capacity for thirty (30) 101 consecutive days, the State Parole Board shall meet to determine 102 whether there has been full appropriate exercise of the powers of the State Parole Board which tend to reduce the prison system 103 104 population. The State Parole Board shall report its findings to 105 the Governor within ten (10) days after the thirtieth day of operating in excess of ninety-five percent (95%) of prison 106 operating capacity. The report shall include the determination of 107 108 the State Parole Board regarding its utilization of powers 109 described in paragraph (c) of Section 47-5-705.

SECTION 6. Section 47-5-711, Mississippi Code of 1972, is reenacted as follows:

112 47-5-711. Upon receipt of the report from the Commissioner 113 of Corrections and the report of the State Parole Board, the 114 Governor has the power to:

(a) Determine to be in error the determination that there had been full appropriate exercise of powers which tends to reduce prison population, in which case no state of emergency shall commence;

(b) Determine that commencement of a state of emergency would be injurious to the public good, or raises the potential of threatening the safety of the public in the state as a whole or in a particular community, in which case no state of emergency shall commence; or

124 (c) Determine that the reports establish the existence
125 of the conditions for a declaration of a prison system
126 overcrowding state of emergency as described in Section 47-5-705
127 and declare a state of emergency, specifying an amount of
128 advancement of parole eligibility dates from thirty (30) to ninety
129 (90) days.

130 If fourteen (14) days after the receipt of the reports to the 131 Governor pursuant to Sections 47-5-707 and 47-5-709 the Governor 132 has not exercised any of the powers specified in paragraphs (a),

133 (b) and (c) of this section, action under Sections 47-5-701134 through 47-5-729 is considered terminated.

135 If the Governor exercises a power under paragraphs (a) or (b) 136 of this section, he shall state the reasons for the exercise of 137 such power in the notification of his action to the Commissioner 138 of Corrections and the State Parole Board.

139 SECTION 7. Section 47-5-713, Mississippi Code of 1972, is 140 reenacted as follows:

141 47-5-713. Upon the declaration of a state of emergency, the 142 parole eligibility dates of qualified inmates shall be conditionally advanced. The amount of advancement of parole 143 144 eligibility dates must be specified in the declaration by the 145 Governor. When the state of emergency has been terminated, the 146 parole eligibility dates which were conditionally advanced shall be reset to the parole eligibility date set prior to the emergency 147 148 for those inmates who were not released on parole under the 149 provisions of Sections 47-5-701 through 47-5-729.

SECTION 8. Section 47-5-715, Mississippi Code of 1972, is reenacted as follows:

152 47-5-715. During the continuation of a state of emergency, 153 the Commissioner of the Department of Corrections shall weekly 154 certify to the Governor the prison system population for each day 155 of the preceding week. The Governor shall declare the state of 156 emergency terminated upon notification that the prison system 157 population has been at or below ninety-five percent (95%) of 158 operating capacity for seven (7) consecutive days.

159 If no declaration of termination is issued within seven (7) 160 days after the certification of conditions for termination of the 161 state of emergency, the state of emergency is considered 162 terminated as of the seventh day after the certification.

SECTION 9. Section 47-5-717, Mississippi Code of 1972, is reenacted as follows:

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47-5-717. If sixty (60) days after the declaration of a

166 prison system overcrowding state of emergency or of an additional 167 advancement of the parole eligibility dates the prison system 168 population continues to be in excess of ninety-five percent (95%) of operating capacity, the Commissioner of Corrections shall 169 170 report to the Governor indicating whether an additional 171 advancement of the parole eligibility dates is necessary in order 172 to reduce the prison system population to ninety-five percent (95%) of operating capacity and indicating the amount of any 173 174 recommended additional advancement of the parole eligibility 175 dates. The recommended amount must be no less than thirty (30) days nor more than ninety (90) days. The report shall include 176 177 those factors which would tend to indicate that the prison system 178 population is likely to increase above operating capacity within 179 ninety (90) days. The report shall discuss the availability of 180 field supervisors, the currently existing supervision case loads, and the measures that could be taken and the resources that would 181 182 be needed to provide appropriate supervision of persons released 183 early as a result of an additional advancement of the parole 184 eligibility dates.

185 SECTION 10. Section 47-5-719, Mississippi Code of 1972, is 186 reenacted as follows:

187 47-5-719. Upon receipt of the report from the Commissioner 188 of Corrections as provided in Section 47-5-717, the Governor has 189 the power to:

190 (a) Determine to be in error any conclusion of the
191 Commissioner of Corrections that an additional advancement of the
192 parole eligibility dates is necessary in order for the prison
193 system population to be reduced to ninety-five percent (95%) of
194 operating capacity, in which case no additional advancements of
195 the parole eligibility dates shall occur;

(b) Determine that the ordering of additional
advancements of the parole eligibility dates would be injurious to
the public good or raises the potential of threatening the safety

199 of the public in the state as a whole or in a particular 200 community, in which case no additional advancement of parole 201 eligibility dates shall occur; or

202 (c) Determine that an additional advancement of the 203 parole eligibility dates is necessary in order for the prison 204 system population to be reduced to ninety-five percent (95%) of 205 operating capacity and order additional advancements specifying 206 the amount of additional advancements, which shall be at least 207 thirty (30) and not more than ninety (90) days.

208 If fourteen (14) days after the receipt of the report to the 209 Governor pursuant to Section 47-5-717 including a determination of 210 the Commissioner of Corrections that an additional advancement of 211 the parole eligibility dates is not necessary in order for the 212 prison system population to be reduced to ninety-five percent (95%) of operating capacity the Governor has not exercised the 213 214 power provided in paragraph (c) of this section, action initiated 215 under Section 47-5-717 is considered terminated.

216 If the Governor exercises a power provided under paragraphs 217 (a) or (b) of this section he shall state the reasons for the exercise of such power in the notification of his action to the 218 219 Commissioner of Corrections and the State Parole Board.

220 If the Governor orders additional advancements of the parole 221 eligibility dates under this section, the amount of advancement of 222 the parole eligibility dates must be as ordered by the Governor.

SECTION 11. Section 47-5-721, Mississippi Code of 1972, is 223 224 reenacted as follows:

47-5-721. If at any time during a state of emergency the 225 226 Governor determines that the continuation of the state of 227 emergency is injurious to the public good or raises the potential of threatening the safety of the public in the state as a whole or 228 229 in a particular community, he may order the state of emergency 230 terminated.

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SECTION 12. Section 47-5-723, Mississippi Code of 1972, is

232 reenacted as follows:

47-5-723. Revocation of the conditional advancement of the parole eligibility date is a permissible prison disciplinary action according to the same procedures governing the forfeiture of earned time allowances as a prison disciplinary action.

237 SECTION 13. Section 47-5-725, Mississippi Code of 1972, is 238 reenacted as follows:

47-5-725. The State Parole Board shall prescribe conditions 239 240 of advancement of the parole eligibility date applicable prior to 241 an inmate's release. The State Parole Board shall prescribe 242 conditions of supervision consistent with existing regulations 243 applicable after release on parole. When an inmate is released under the provisions of Sections 47-5-701 through 47-5-729 he 244 245 shall be considered to be in the legal custody of the Department 246 of Corrections.

247 SECTION 14. Section 47-5-727, Mississippi Code of 1972, is 248 reenacted as follows:

47-5-727. Advancement of parole eligibility dates under Sections 47-5-701 through 47-5-729 shall occur independently of all other adjustments of the parole eligibility date, such as advancing the parole eligibility dates as a result of receiving earned time allowances.

254 SECTION 15. Section 47-5-729, Mississippi Code of 1972, is 255 reenacted as follows:

47-5-729. The Commissioner of Corrections shall within thirty (30) days after April 10, 1985, establish the operating capacities of the prison system, and shall at least quarterly certify existing operating capacities or establish changed or new operating capacities.

261 SECTION 16. Section 47-5-731, Mississippi Code of 1972, is 262 amended as follows:

263 47-5-731. Sections 47-5-701 through 47-5-729, Mississippi
264 Code of 1972, which create the Prison Overcrowding Emergency

265 Powers Act, shall stand repealed from and after July 1, <u>2001</u>.
266 SECTION 17. This act shall take effect and be in force from
267 and after July 1, 1999.